

COLORADO

Department of Higher Education

# **Colorado Resident and Non-Resident Student Enrollment**

This report is prepared by the Colorado Department of Higher Education pursuant to CRS 23-1-113.5(4)(a) and (d) and provides a snapshot of resident and non-resident student populations at Colorado public institutions of higher education.

Faced with declining state support, many institutions of higher education nationwide have looked to increase the proportion of their student body that is out-of-state. These students pay higher tuition due to their residency status, providing a new revenue stream to institutions. However, increasing out-of-state enrollments has led state policymakers to raise concern that out-of-state students displace qualified in-state students at public institutions of higher education. Nationally, several states have adopted maximum thresholds for out-of-state/non-resident enrollment. For example, California<sup>1</sup> and North Carolina<sup>2</sup> maintain a cap of 18 percent non-resident enrollment at several public institution campuses. Legislators in Hawaii set a cap of 30 percent non-resident students for University of Hawaii campuses.<sup>3</sup>

In Colorado, the caps for out-of-state/non-resident enrollment are significantly higher compared to other states. CRS 23-1-113.5 sets several different thresholds for non-resident enrollment based on three different cohorts. For Fall incoming freshman, up to 45 percent of the incoming class can be non-resident. For the total student population as calculated by FTE (full-time equivalent), up to 33 percent of the student population can be non-resident. For Fall enrollment of foreign students, up to 15 percent can be foreign. Additionally, these percentages are calculated on a three-year rolling average. It is important to note that statute allows for several student populations to be excluded from these calculations and for institutions to receive added resident counts. These allowances provide further flexibility to Colorado campus to enroll non-resident students. Due to these provisions allowed by statute, the resident and non-resident population proportions presented in this report do not fully summarize the entire student enrollment at Colorado public postsecondary institutions. A more detailed explanation of each of these cohorts and the calculations used to assess statutory compliance can be found in the *Methodology* section below.

#### In-state students at University of Colorado and Colorado State University

CRS 23-1-113.5 4 (b) requires the University of Colorado and Colorado State University to report to the Colorado Commission on Higher Education information demonstrating that qualified in-state students are not displaced or denied admissions and that any increase in the enrollment of foreign students at a specific campus of the University of Colorado System or at Colorado State University is a result of increased capacity at the campuses. Additionally, CRS 23-1-113.5 4 (d) requires institutions to demonstrate that academic admission standards for students who do not have in-state status are equal to or exceed those established for determining admission of in-state students.

Below are links to the reports submitted by the University of Colorado System and Colorado State University to the Colorado Commission on Higher Education related to the above statute.

#### University of Colorado System:

https://highered.colorado.gov/Publications/Reports/Legislative/ResNonRes/2019/admissionreport\_CUB\_2019.pdf Colorado State University:

https://highered.colorado.gov/Publications/Reports/Legislative/ResNonRes/2019/admissionreport CSU 2019.pdf

<sup>&</sup>lt;sup>1</sup> https://www.latimes.com/local/lanow/la-me-ln-uc-limit-nonresident-students-20170306-story.html

<sup>&</sup>lt;sup>2</sup> http://mediahub.unc.edu/university-ratio-unc-systems-82-18-split/

<sup>&</sup>lt;sup>3</sup> http://archives.starbulletin.com/2007/06/03/news/story01.html

#### Methodology

#### Percentage of Fall incoming freshman classified as in-state

Per CRS 23-1-113.5 (4) (a)(I), the percentages of Fall incoming freshman at each campus who are in-state students are presented for three years. These data are used to calculate a three-year rolling average. Incoming freshmen are defined as first-time, degree seeking undergraduate students taking resident instruction hours. Pursuant to CRS 23-1-113.5 (4)(a)(I), foreign students are excluded. Additionally, all Native American students at Fort Lewis College are excluded due to Fort Lewis College's unique mission in serving Native American students and its participation in the Native American Tuition Waiver program. A chart visualizing these headcount data can be found on page 3.

#### Percentage of total students enrolled classified as in-state (by FTE)

Per CRS 23-1-113.5 (4)(a)(II), the percentages of in-state students enrolled at each campus are presented for three years. From these data, a three-year rolling average is calculated. For these percentages by FTE (full-time equivalent) calculations, undergraduate and graduate students taking resident instruction hours are identified. These populations are presented as FTE using the Colorado Commission on Higher Education (CCHE) FTE policy for calculating FTE (30 credit hours is equal to one undergraduate FTE and 24 credit hours is equal to one graduate FTE). Per CRS 23-1-113.5 (4)(a)(II), foreign students and students enrolled solely in online courses are excluded. Additionally, all Native American students at Fort Lewis College are excluded due to Fort Lewis College's unique mission in serving Native American students and its participation in the Native American Tuition Waiver program.

A chart visualizing these FTE data can be found on page 4.

#### Percentage of Fall enrollment for US resident and foreign students

This report also provides the percentages of the Fall enrollment classified as US residents and foreign at each Colorado public postsecondary institution for the past three years (as required by CRS 23-1-113.5 (V)). A chart visualizing US resident and foreign student data can be found on page 5.

#### **Colorado Scholars**

Per CRS 23-1-113.5 (5)(a) a student identified by Colorado public postsecondary institutions as a Colorado Scholar as defined by CRS 23-1-113.5 (5)(e)(I) is counted as two in-state students for the purposes of this report. This is reflected in the percentages for each year and the three-year rolling averages.

More detailed counts by institution for each year and category is available on page 6-11.



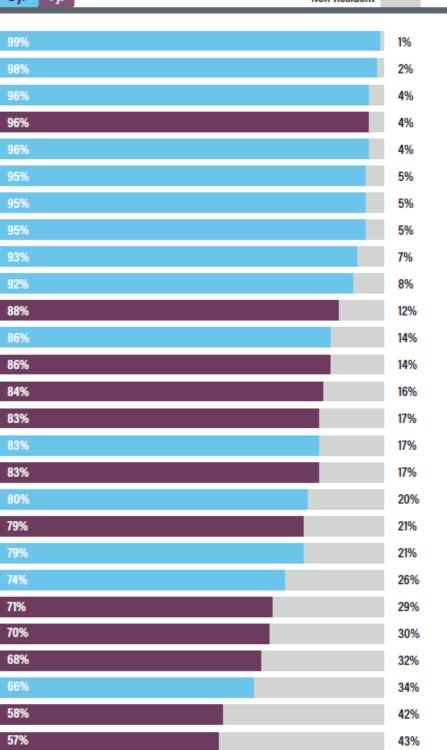
# Colorado Resident and Non-Resident Student Enrollment

Percentage of Fall incoming freshman classified as in-state





Morgan Community College Aims Community College Arapahoe Community College Metropolitan State University of Denver Red Rocks Community College Community College of Aurora Pikes Peak Community College Pueblo Community College Front Range Community College Community College of Denver University of Colorado Denver Northeastern Junior College University of Northern Colorado Colorado State University - Pueblo Colorado Mesa University Otero Junior College University of Colorado Colorado Springs Lamar Community College Adams State University Trinidad State Junior College Colorado Mountain College Western Colorado University Colorado State University Fort Lewis College Colorado Northwestern Community College University of Colorado Boulder Colorado School of Mines

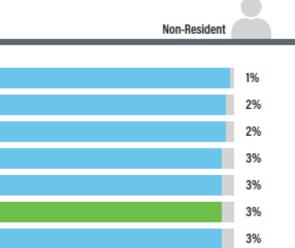




## Colorado Resident and Non-Resident Student Enrollment

Percentage of total students enrolled classified as in-state (by FTE)





3% 4% 5%

**9%** 

**9%** 

11% 12%

13% 13%

14%

14% 15% 15%

20% 24% 27%

28%

28%

33%

33%

Pueblo Community College	98%
Aims Community College	97%
Community College of Aurora	97%
Metropolitan State University of Denver	97%
Pikes Peak Community College	97%
Red Rocks Community College	97%
Community College of Denver	96%
Front Range Community College	95%
Northeastern Junior College	91%
Otero Junior College	91%
University of Colorado Colorado Springs	89%
Colorado State University - Pueblo	88%
Colorado Mountain College	87%
University of Colorado Denver	87%
Lamar Community College	86%
University of Northern Colorado	86%
Colorado Mesa University	85%
Trinidad State Junior College	85%
Colorado Northwestern Community College	80%
Colorado State University	76%
Western Colorado University	73%
Adams State University	72%
Fort Lewis College	72%
Colorado School of Mines	67%
University of Colorado Boulder	67%

Morgan Community College

Arapahoe Community College





# Colorado Resident and Non-Resident Student Enrollment

Percentage of Fall enrollment for US resident and foreign students



Foreign Student

Adams State University	100%	0.00%
Colorado Mountain College	99.93%	0.07%
Aims Community College	99.79%	0.21%
CSU-Global Campus	99.69%	0.31%
Western State Colorado University	99.60%	0.40%
Pueblo Community College	99.49%	0.51%
Metropolitan State University of Denver	99.44%	0.56%
Colorado Mesa University	99.13%	0.87%
Pikes Peak Community College	99.05%	0.96%
Arapahoe Community College	98.86%	1.14%
Morgan Community College	98.73%	1.27%
Colorado Northwestern Community College	98.53%	1.47%
Fort Lewis College	98.46%	1.54%
Colorado State University - Pueblo	98.35%	1.65%
Red Rocks Community College	98.28%	1.72%
Trinidad State Junior College	98.19%	1.81%
University of Colorado Colorado Springs	97.92%	2.08%
Front Range Community College	97.72%	2.28%
Northeastern Junior College	97.51%	2.49%
University of Northern Colorado	97.08%	2.92%
Otero Junior College	96.12%	3.88%
Community College of Aurora	96.10%	3.90%
Lamar Community College	95.72%	4.28%
University of Colorado Denver	93.77%	6.23%
Colorado State University	93.74%	6.26%
Community College of Denver	92.99%	7.01%
University of Colorado Boulder	91.10%	8.90%
Colorado School of Mines	88.38%	11.62%

### Table 1: Percentage of Fall incoming freshman classified as in-state

	Fall 2015		Fall 2016		Fall 2017		Rolling
Institutions	Fall Adjusted Headcounts	Percentage	Fall Adjusted Headcounts	Percentage	Fall Adjusted Headcounts	Percentage	3 Year Average
Adams State University	449		457		397		
Resident	355	79%	369	81%	308	78%	79%
Non-Resident	94	21%	88	19%	89	22%	21%
Aims Community College	606		595		789		
Resident	591	98%	582	98%	770	98%	98%
Non-Resident	15	2%	13	2%	19	2%	2%
Arapahoe Community College	856		936		990		
Resident	829	97%	896	96%	950	96%	96%
Non-Resident	27	3%	40	4%	40	4%	4%
Colorado Mesa University	2118		1989		1880		
Resident	1787	84%	1618	81%	1565	83%	83%
Non-Resident	331	16%	371	19%	315	17%	17%
Colorado Mountain College	588		550		499		
Resident	396	67%	423	77%	394	79%	74%
Non-Resident	192	33%	127	23%	105	21%	26%
Colorado Northwestern Community College	177		163		167		
Resident	114	64%	111	68%	109	65%	66%
Non-Resident	63	36%	52	32%	58	35%	34%
Colorado School of Mines	988		977		1149		
Resident	549	56%	558	57%	659	57%	57%
Non-Resident	439	44%	419	43%	490	43%	43%
Colorado State University	4653		4856		4937		
Resident	3326	71%	3374	69%	3348	68%	70%
Non-Resident	1327	29%	1482	31%	1589	32%	30%
Colorado State University - Pueblo	775		825		712		
Resident	666	86%	685	83%	581	82%	84%
Non-Resident	109	14%	140	17%	131	18%	16%
Community College of Aurora	665		767		877		
Resident	636	96%	730	95%	827	94%	95%
Non-Resident	29	4%	37	5%	50	6%	5%
Community College of Denver	1273		1288		1353		
Resident	1161	91%	1204	93%	1249	92%	92%
Non-Resident	112	9%	84	7%	104	8%	8%
Fort Lewis College	523		489		444		
Resident	369	71%	330	67%	296	67%	68%
Non-Resident	154	29%	159	33%	148	33%	32%
Front Range Community College	2263		2444		2334		
Resident	2072	92%	2283	93%	2168	93%	93%
Non-Resident	191	8%	161	7%	166	7%	7%
Lamar Community College	135		205		201		
Resident	99	73%	176	86%	163	81%	80%
Non-Resident	36	27%	29	14%	38	19%	20%
Metropolitan State University of Denver	1975		2239		2538		
Resident	1915	97%	2121	95%	2434	96%	96%
Non-Resident	60	3%	118	5%	104	4%	4%
Morgan Community College	168		182		182		
Resident	166	99%	179	98%	181	99%	99%
Non-Resident	2	1%	3	2%	1	1%	1%

	Fall 2015		Fall 2016		Fall 2017		Rolling
Institutions	Fall Adjusted Headcounts	Percentage	Fall Adjusted Headcounts	Percentage	Fall Adjusted Headcounts	Percentage	3 Year Average
Northeastern Junior College	344		438		402		
Resident	292	85%	372	85%	354	88%	86%
Non-Resident	52	15%	66	15%	48	12%	14%
Otero Junior College	249		254		303		
Resident	205	82%	217	85%	248	82%	83%
Non-Resident	44	18%	37	15%	55	18%	17%
Pikes Peak Community College	2282		1981		1987		
Resident	2168	95%	1883	95%	1877	94%	95%
Non-Resident	114	5%	98	5%	110	6%	5%
Pueblo Community College	725		612		716		
Resident	688	95%	589	96%	682	95%	95%
Non-Resident	37	5%	23	4%	34	5%	5%
Red Rocks Community College	1164		1183		1351		
Resident	1107	95%	1127	95%	1302	96%	96%
Non-Resident	57	5%	56	5%	49	4%	4%
Trinidad State Junior College	265		300		317		
Resident	190	72%	251	84%	261	82%	79%
Non-Resident	75	28%	49	16%	56	18%	21%
University of Colorado Boulder	6043		6201		6480		
Resident	3561	59%	3607	58%	3635	56%	58%
Non-Resident	2482	41%	2594	42%	2845	44%	42%
University of Colorado Colorado Springs	1664		2065		2031		
Resident	1396	84%	1717	83%	1684	83%	83%
Non-Resident	268	16%	348	17%	347	17%	17%
University of Colorado Denver	1357		1466		1456		
Resident	1236	91%	1269	87%	1271	87%	88%
Non-Resident	121	9%	197	13%	185	13%	12%
University of Northern Colorado	2037		2140		2136		
Resident	1761	86%	1824	85%	1814	85%	86%
Non-Resident	276	14%	316	15%	322	15%	14%
Western Colorado University	464		468		446		
Resident	317	68%	342	73%	316	71%	71%
Non-Resident	147	32%	126	27%	130	29%	29%

### Table 2: Percentage of total students enrolled classified as in-state (by FTE)

	FY2016		FY2017		FY2018	Rolling	
	Adjusted FTE	Percentage	Adjusted FTE	Percentage	Adjusted FTE	Percentage	3 Year Average
Adams State University	2480		2389		2184		
Resident	1824	74%	1738	73%	1536	70%	72%
Non-Resident	656	26%	651	27%	647	30%	28%
Aims Community College	3197		3303		3483		
Resident	3116	97%	3202	97%	3368	97%	97%
Non-Resident	81	3%	101	3%	114	3%	3%
Arapahoe Community College	4249		4230		4249		
Resident	4158	98%	4138	98%	4161	98%	98%
Non-Resident	91	2%	92	2%	89	2%	2%
Colorado Mesa University	7520		7573		7410		
Resident	6459	86%	6425	85%	6296	85%	85%
Non-Resident	1061	14%	1148	15%	1113	15%	15%
Colorado Mountain College	3167		3073		3147		
Resident	2637	83%	2677	87%	2834	90%	87%
Non-Resident	530	17%	396	13%	313	10%	13%
Colorado Northwestern Community College	723		707		693		
Resident	590	82%	565	80%	554	80%	80%
Non-Resident	134	18%	142	20%	138	20%	20%
Colorado School of Mines	5425		5482		5687		
Resident	3716	69%	3655	67%	3737	66%	67%
Non-Resident	1709	31%	1827	33%	1950	34%	33%
Colorado State University	23273		23864		23951		
Resident	18133	78%	18195	76%	17885	75%	76%
Non-Resident	5141	22%	5670	24%	6066	25%	24%
Colorado State University - Pueblo	3615		3632		3461		
Resident	3198	88%	3212	88%	3035	88%	88%
Non-Resident	416	12%	420	12%	426	12%	12%
Community College of Aurora	3565		3684		3911		
Resident	3473	97%	3579	97%	3807	97%	97%
Non-Resident	92	3%	105	3%	104	3%	3%
Community College of Denver	4563		4459		4350		
Resident	4372	96%	4297	96%	4176	96%	96%
Non-Resident	191	4%	162	4%	174	4%	4%
Fort Lewis College	2256		2015		1859		
Resident	1654	73%	1453	72%	1317	71%	72%
Non-Resident	602	27%	561	28%	541	29%	28%
Front Range Community College	9871		9781		9623		
Resident	9362	95%	9284	95%	9155	95%	95%
Non-Resident	509	5%	497	5%	468	5%	5%

	FY2016		FY2017		FY2018	Rolling	
	Adjusted FTE	Percentage	Adjusted FTE	Percentage	Adjusted FTE	Percentage	3 Year Average
Lamar Community College	536		517		552		
Resident	456	85%	453	88%	480	87%	86%
Non-Resident	80	15%	64	12%	72	13%	14%
Metropolitan State University of Denver	14880		14764		14784		
Resident	14442	97%	14311	97%	14317	97%	97%
Non-Resident	438	3%	452	3%	468	3%	3%
Morgan Community College	794		725		620		
Resident	789	99%	722	100%	615	99%	99%
Non-Resident	6	1%	3	0%	5	1%	1%
Northeastern Junior College	1123		1101		1056		
Resident	1040	93%	976	89%	958	91%	91%
Non-Resident	83	7%	125	11%	98	9%	9%
Otero Junior College	936		913		821		
Resident	853	91%	844	92%	737	90%	91%
Non-Resident	83	9%	69	8%	84	10%	9%
Pikes Peak Community College	8063		7828		7865		
Resident	7858	97%	7629	97%	7659	97%	97%
Non-Resident	205	3%	199	3%	205	3%	3%
Pueblo Community College	3322		3086		3136		
Resident	3257	98%	3039	98%	3040	97%	98%
Non-Resident	65	2%	47	2%	96	3%	2%
Red Rocks Community College	4697		4761		4610		
Resident	4552	97%	4628	97%	4483	97%	97%
Non-Resident	144	3%	134	3%	127	3%	3%
Trinidad State Junior College	1052		1083		1123		
Resident	849	81%	958	88%	980	87%	85%
Non-Resident	203	19%	125	12%	142	13%	15%
University of Colorado Boulder	27341		27980		28986		
Resident	18462	68%	18774	67%	19183	66%	67%
Non-Resident	8878	32%	9206	33%	9803	34%	33%
University of Colorado Colorado Springs	8938		9378		9553		
Resident	7966	89%	8309	89%	8585	90%	89%
Non-Resident	971	11%	1069	11%	968	10%	11%
University of Colorado Denver	15011		15729		15965		
Resident	13114	87%	13755	87%	13866	87%	87%
Non-Resident	1897	13%	1974	13%	2100	13%	13%
University of Northern Colorado	8623		8690		8688		
Resident	7523	87%	7465	86%	7413	85%	86%
Non-Resident	1100	13%	1224	14%	1274	15%	14%
Western Colorado University	2052		2138		2053		
Resident	1503	73%	1590	74%	1479	72%	73%
Non-Resident	549	27%	548	26%	574	28%	27%

### Table 3: Percentage of Fall enrollment for US resident and foreign students

							Rolling 3 Year
Institution	Fall 2015	Percentage	Fall 2016	Percentage	Fall2017	Percentage	Average
Adams State University	6381		6442		5731		
Other	6381	100.00%	6442	100.00%	5731	100.00%	100.00%
Aims Community College	5298		5650		5982		
Other	5282	99.70%	5637	99.77%	5976	99.90%	99.79%
Foreign Students	16	0.30%	13	0.23%	6	0.10%	0.21%
Arapahoe Community College	10004		10261		12421		
Other	9893	98.89%	10133	98.75%	12289	98.94%	98.86%
Foreign Students	111	1.11%	128	1.25%	132	1.06%	1.14%
Colorado Mesa University	9448		9735		9591		
Other	9381	99.29%	9647	99.10%	9494	98.99%	99.13%
Foreign Students	67	0.71%	88	0.90%	97	1.01%	0.87%
Colorado Mountain College	5806		5806		5934		
Other	5802	99.93%	5803	99.95%	5928	99.90%	99.93%
Foreign Students	4	0.07%	3	0.05%	6	0.10%	0.07%
Colorado Northwestern Community College	1178		1098		1201		
Other	1162	98.64%	1082	98.54%	1182	98.42%	98.53%
Foreign Students	16	1.36%	16	1.46%	19	1.58%	1.47%
Colorado School of Mines	6054		6069		6210		
Other	5329	88.02%	5367	88.43%	5507	88.68%	88.38%
Foreign Students	725	11.98%	702	11.57%	703	11.32%	11.62%
Colorado State University	31658		32860		33083		
Other	29630	93.59%	30822	93.80%	31044	93.84%	93.74%
Foreign Students	2028	6.41%	2038	6.20%	2039	6.16%	6.26%
Colorado State University - Pueblo	7563		7802		6639		
Other	7421	98.12%	7690	98.56%	6530	98.36%	98.35%
Foreign Students	142	1.88%	112	1.44%	109	1.64%	1.65%
Community College of Aurora	6943		7386		8026		
Other	6715	96.72%	7091	96.01%	7672	95.59%	96.10%
Foreign Students	228	3.28%	295	3.99%	354	4.41%	3.90%
Community College of Denver	9130		9013		8556		
Other	8496	93.06%	8377	92.94%	7955	92.98%	92.99%
Foreign Students	634	6.94%	636	7.06%	601	7.02%	7.01%
CSU-Global Campus	9837		11601		12378		
Other	9795	99.57%	11549	99.55%	12371	99.94%	99.69%
Foreign Students	42	0.43%	52	0.45%	7	0.06%	0.31%
Fort Lewis College	3707		3600		3332		
Other	3642	98.25%	3547	98.53%	3286	98.62%	98.46%
Foreign Students	65	1.75%	53	1.47%	46	1.38%	1.54%
Front Range Community College	18747	1.7570	18961	1.1770	19259	1.55/0	1.5470
Other	18352	97.89%	18511	97.63%	18806	97.65%	97.72%
Foreign Students	395	2.11%	450	2.37%	453	2.35%	2.28%

							Rolling 3 Year
Institution	Fall 2015	Percentage	Fall 2016	Percentage	Fall2017	Percentage	Average
Lamar Community College	777		791		811		
Other	753	96.91%	747	94.44%	777	95.81%	95.72%
Foreign Students	24	3.09%	44	5.56%	34	4.19%	4.28%
Metropolitan State University of Denver	20676		20474		20304		
Other	20579	99.53%	20358	99.43%	20172	99.35%	99.44%
Foreign Students	97	0.47%	116	0.57%	132	0.65%	0.56%
Morgan Community College	1647		1474		1383		
Other	1628	98.85%	1451	98.44%	1368	98.92%	98.73%
Foreign Students	19	1.15%	23	1.56%	15	1.08%	1.27%
Northeastern Junior College	1498		1645		1547		
Other	1479	98.73%	1607	97.69%	1487	96.12%	97.51%
Foreign Students	19	1.27%	38	2.31%	60	3.88%	2.49%
Otero Junior College	1410		1464		1330		
Other	1374	97.45%	1399	95.56%	1268	95.34%	96.12%
Foreign Students	36	2.55%	65	4.44%	62	4.66%	3.88%
Pikes Peak Community College	13311		13153		13275		
Other	13199	99.16%	13024	99.02%	13137	98.96%	99.05%
Foreign Students	112	0.84%	130	0.99%	138	1.04%	0.96%
Pueblo Community College	5673		5562		5991		
Other	5655	99.68%	5538	99.57%	5944	99.22%	99.49%
Foreign Students	18	0.32%	24	0.43%	47	0.78%	0.51%
Red Rocks Community College	7789		7734		7355		
Other	7657	98.31%	7596	98.22%	7232	98.33%	98.28%
Foreign Students	132	1.69%	138	1.78%	123	1.67%	1.72%
Trinidad State Junior College	1660		1654		1663		
Other	1641	98.86%	1625	98.25%	1621	97.47%	98.19%
Foreign Students	19	1.14%	29	1.75%	42	2.53%	1.81%
University of Colorado Boulder	33056		33977		35338		
Other	30332	91.76%	30836	90.76%	32084	90.79%	91.10%
Foreign Students	2724	8.24%	3141	9.24%	3254	9.21%	8.90%
University of Colorado Colorado Springs	11988		12559		12931		
Other	11692	97.53%	12307	97.99%	12701	98.22%	97.92%
Foreign Students	296	2.47%	252	2.01%	230	1.78%	2.08%
University of Colorado Denver	23671		23960		24839		
Other	22154	93.59%	22474	93.80%	23326	93.91%	93.77%
Foreign Students	1517	6.41%	1486	6.20%	1513	6.09%	6.23%
University of Northern Colorado	12216		13087		13399		
Other	11883	97.27%	12687	96.94%	13002	97.04%	97.08%
Foreign Students	333	2.73%	400	3.06%	397	2.96%	2.92%
Western State Colorado University	2726		2921		2822		
Other	2717	99.67%	2909	99.59%	2809	99.54%	99.60%
Foreign Students	9	0.33%	12	0.41%	13	0.46%	0.40%