Minutes of the Colorado Commission on Higher Education (CCHE) Meeting  
Colorado State University - Global  
October 22, 2018

Commissioner and Advisor Learning Session  

The topic for the Learning Session was “An Affordability Standard for Colorado”, presented by Michelle Asha Cooper, President, Institute for Higher Education Policy, Brian Prescott, Vice President, National Center for Higher Education and David Tandberg, Vice President, State Higher Education Executive Officers.

I. OPENING BUSINESS  
Chairman Luis Colón called the business meeting to order at 1:05 pm.

A. Attendance  
Chairman Luis Colón, Vice Chairman Renny Fagan, Commissioners Maia Babbs, Mary Beth Buescher, Cassie Gannett, Jeanette Garcia, Vanecia Kerr, Pardis Mahdavi, Monte Moses and Tom McGimpsey attended the meeting.

Also in attendance were CCHE Advisory Committee members Representative Jeff Bridges, Wayne Artis, Mark Cavanaugh, Chad Marturano, Christina Powell and Rick Miranda.

B. Minutes  
Commissioner McGimpsey moved to approve the minutes of the September 6, 2018 CCHE meeting. The motion was seconded by Commissioner Buescher and passed unanimously.

C. Chair, Vice Chair, Commissioners and Advisors Reports  
- Chairman Colón welcome new Parent Advisor Christina Powell to the Commission. The Chairman also announced the new Chairs of the Fiscal Affairs and Audit subcommittee and the Student Success and Academic Affairs subcommittee, Commissioner Maia Babbs and Commissioner Cassie Gannett, respectively.
- Commissioner Babbs reported that the Fiscal Affairs and Audit committee discussed the capital priority list at their subcommittee meeting.
- Commissioner Moses reported that the Student Success and Academic Affairs subcommittee received an overview of the Colorado Opportunity Scholarship Initiative (COSI) request for information and an update from Carl Einhaus on the roll out of the CCHE admission standard policies for Fall 2019.
D. Executive Director Report

- Executive Director Baer reported the Governor gave a speech at CSU in Ft. Collins to a business audience about reaching our attainment goals through erasing equity gaps.
- He announced the second nursing convening would take place November 2nd.
- Dr. Baer stated that he will meet with the Governor’s office next week to discuss legislative agenda items and the budget release on November 1. He has been in discussions with legislators and institutions about the funding formula for higher education.
- Dr. Baer told the Commission the Joint Budget Committee hearings for higher education will be the second week in January 2019.
- Dr. Baer discussed CCHE authority and gave the Commissioner a draft handout of the initial research by staff having gone through statute looking for areas when the Commission could take more action.
- Funding for College in Colorado (CIC) will run out in January 2019. An RFP was issued a few months ago for new platform. CIC received two very comprehensive proposals, and last week conducted all-day interviews with two vendors.
- Dr. Baer announced a Governing Board convening on December 11th. The attendees will be the Commission and the state institution’s governing boards. The Lt. Governor will also attend. Legislation passed last year requires all state boards to undertake some training.
- He also announced that the department received the next round of funding for the federal Gear Up grant. The grant is for seven years. In addition, the department has applied for a new grant from the Department of Labor to expand apprenticeship programs.
- Dr. Baer asked Lindsay Sandoval to brief the Commissioners about College Application Month.

E. Public Comment

Brandon Thierry, an elected representative of the State Student Advisory Council, announced that the Council strongly supports COSI and other similar programs, as they give extra financial aid to students.

II. Discussion Item

A. Affordability Standard Discussion - Katie Zaback and Andrew Rauch led a discussion on the information provided to the Commissioners at the Learning Session. Commissioner Moses suggested that the department move forward on defining a process for creating an affordability standard.

III. Campus Welcome and Master Plan Progress

Dr. Becky Takeda-Tinker, President of CSU Global welcomed the Commissioners to the campus and talked about how CSU Global addresses Colorado Rises.

IV. Consent Items

A. Recommendation for Approval of Revisions to Commission Policy I, E: Statewide Remedial Education Policy: Accuplacer Next Generation Scores – Dr. Kim Poast

C. Degree Authorization Act: Recommendation for the Approval of Global
Prayer School Request for Authorization as a Religious Training
Institution/Seminary – Heather DeLange

D. Two-Year Cash Funded Capital Program List Amendment – Pikes Peak
Community College – Lauren Lopez

Commissioner Buescher moved to approve consent items A through D. The motion
was seconded by Vice Chair Fagan and unanimously passed.

V. Action Items

A. Proposed Additions to CCHE Policy I, Part N: Process to Seek a
Concurrent Enrollment Service Area Exception – Carl Einhaus

Mr. Carl Einhaus, Senior Director for Student Success and Academic Affairs,
provided a brief overview of the proposed changes to the Service Area policy to
accommodate the changes described in HB 18-1052. The legislation provided a
clear and consistent service area exception process for local education providers
(LEP) to access specific courses and programs through Concurrent Enrollment if
the institution of higher education (IHE) within their service area will not or cannot
offer the course or program. An interactive PDF form was created to facilitate the
process. Both the changes to the service area policy and the creation of the form
were made in consultation with staff involved in Concurrent Enrollment at LEP’s,
IHE’s and the Colorado Department of Education.

Commissioner Moses asked if there were any known concerns with this change
from IHEs. Mr. Einhaus responded that there were no known or expressed concerns
with the changes. Chairman Colon asked for a reminder as to why HB 18-1052 was
introduced. Mr. Einhaus explained that exceptions already existed, but challenges
and tensions sometimes manifested as the process was unclear and inconsistent.
Additionally, the changes can assist in the efforts of access to Concurrent
Enrollment.

Commissioner McGimpsey moved to approve the proposed changes to CCHE Policy
I, Part N. The motion was seconded by Commissioner Garcia and unanimously
passed.

B. Fiscal Year 2019-20: New and Continuing State-Funded Capital Projects and
Priority List – Lauren Lopez

Ms. Lauren Lopez, Lead Finance Analyst, presented on the Fiscal Year 2019-20
new and continued state-funded capital projects and prioritized list. Ms. Lopez
recommended approval of a list of the top 20 prioritized projects approved by the
Fiscal Affairs and Audit Committee on October 12, 2018.

Per C.R.S. 23-1-106(3), state funded capital construction and renewal projects may
not commence until the Commission has approved project program plans. Projects
under $2 million are exempted and must submit a program plan waiver. Ms. Lopez
recommended the approval of all new and revised program plans, as well as any
program plan waivers associated with capital project submissions.
Commissioner Babbs moved to approve the priority list, program plans, and program plan waivers. The motion was seconded by Commissioner Gannett and unanimously passed.

C. Fiscal Year 2019-20 Budget Request Formula – Lead Finance Analysts Katie Wagnon and Emily Burns, with Budget and Finance Analyst Emma Fedorchuk.

D. Fiscal Year 2019-20 Higher Education Funding Allocation – Lead Finance Analysts Katie Wagnon and Emily Burns, with Budget and Finance Analyst Emma Fedorchuk.

The Budget Team presented on the FY 19-20 budget request scenarios, including details about the three major components of the budget request include: operating, tuition spending authority, and financial aid.

Commissioner Moses asked for confirmation that the tuition matrix tool which was used to calculate potential statewide tuition rate targets, was the same methodology which was used last year, he received confirmation.

Commissioner Babbs asked a question around the presence of non-resident tuition revenue in the core minimum base cost build up, but the lack of recognition of non-resident tuition revenue in the tuition matrix tool as a revenue source to offset the increasing costs.

Commissioner McGimpsey moved to approve the FY 2019 Budget Request. The motion was seconded by Commissioner Mahdavi and unanimously passed.

Commissioner Garcia moved to approve the FY 2019 Funding Allocation Formula. The motion was seconded by Commissioner Buescher and unanimously passed.


Heather DeLange, representing the Office of Private Postsecondary Education, presented an action item requesting authorization for the American Management and Technology School (AMTS). AMTS is a new, for-profit, start-up institution seeking to establish its domicile in Colorado. Ms. DeLange explained the process that institutions must go through to come before the Commission with a recommendation for authorization. Ms. DeLange noted that the institution had provided additional information in response to the Commission’s questions and concerns at the September CCHE meeting. The narrative provided by the institution gives a clearer explanation of the budget and anticipated breakeven point for the institution.

Commissioner Babbs expressed concern regarding the institution’s financial viability and asked how the Commission can be assured of quality of education. Commissioner Mahdavi echoed those concerns and added faculty qualifications to her concerns. Commissioners stated their concern about the fact that provisional authorization allows for instruction and enrollment without additional quality oversight from an accrediting agency. Ms. DeLange reminded
the Commission that this is the process established by national accrediting bodies. She added that provisional authorization does require annual renewal for institutions, as one means of oversight.

Commissioner McGimpsey moved to amend the staff recommendation and place conditions on the provisional authorization to include the $100,000 surety requirement and quarterly progress reports from the institution to the CCHE highlighting student enrollment, progress toward accreditation, and financial updates. Commissioner Moses seconded the motion and its amendments. The motion passed six votes to three.

F. Recommendation for Approval of the 2019 Commission Meeting Schedule – Suzanne Stark
Ms. Stark, Executive Assistant to the Commission, proposed the dates for the Commission to meet in 2019, including the annual retreat in July.

Commissioner Moses moved to approve the 2019 CCHE meeting schedule. The motion was seconded by Commissioner Babbs and unanimously passed.

VI. Presentation
A. Colorado Opportunity Scholarship Initiative (COSI) RFI Response – Shelley Banker
Shelley Banker, Directory of Colorado Opportunity Scholarship Initiative (COSI) presented on the COSI Request for Information (RFI). The RFI was initiated by the Joint Budget Committee (JBC) and the COSI Advisory Board submitted the final response on October 1. Ms. Banker stated that the COSI Advisory Board surveyed COSI grantees, students and families, worked with CDHE staff, and consulted with Commissioner Garcia to formulate the response. The response included four scenarios or projections for the future of COSI funding and the reserve fund, including one that was endorsed by the COSI Advisory Board. The report also included recommended statutory changes that would help the Initiative to run more effectively and better support Colorado students. Ms. Banker thanked the Commission for their letter of support of the Initiative that was included in the final submission.

There being no further business, the meeting was adjourned at 4:45pm.