COLORADO COMMISSION ON HIGHER EDUCATION

February 3, 2000
Denver Public Library
Denver, Colorado

MINUTES

Commissioners Present: Raymond T. Baker; Alexander E. Bracken, Chair; Terrance L. Farina; Marion S. Gottesfeld; David E. Greenberg; Robert A. Hessler; Peggy Lamm; Ralph J. Nagel, Vice Chair; Dean L. Quamme; and Ralph J. Nagel (via telephone).

Advisory Committee Present: Representative Debbie Allen; Penelope Bauer; Jane Duncan; Calvin M. Frazier; and Sandy Hume.

Commission Staff Present: Timothy E. Foster, Executive Director; Jeanne Adkins; JoAnn Evans; Rick Hum; Raymond Kieft; Bridget Mullen; and Sharon Samson.

I. Call to Order

The regular meeting of the Colorado Commission on Higher Education was called to order at 10:08 a.m. in the Denver Public Library in Denver, Colorado.

Action: Commissioner Hessler moved approval of the minutes of the January 14, 2000, Commission meeting. Commissioner Quamme seconded the motion, and the motion carried unanimously.

II. Reports

A. Chair's Report

The Chair, Commissioner Alexander E. Bracken, reported that Commissioners Lamar Allen was excused and Commissioner William Vollbracht participated via the telephone.

Commissioner Bracken reported that on February 1st Colorado State University and the University of Northern Colorado (CSU and UNC) hosted a legislative reception. This was the second annual CSU/UNC legislative session and it provided an opportunity for Commissioners and governing board members to talk with legislators. Chair Bracken thanked both schools for hosting the event. Following that event the Commissioners had dinner with the Regents of the University of Colorado. The Commission is trying to have an opportunity to meet one-on-one with each governing board. To date the Commission has met with the Trustees of the Colorado School of Mines and the Regents of the University of Colorado. He reported that these have been productive meetings.

B. Commissioners' Reports

No reports.

C. Advisory Committee Reports

Penny Bauer reported that the Colorado Faculty Advisory Committee will hold its annual meeting on April 28, 2000, in the Tivoli Center at Auraria Campus. All Commissioners are invited to attend. She will provide further information.

III. Consent Items

A. Colorado Commission on Higher Education Code of Ethics

The Colorado Commission on Higher Education has expressed a desire to establish ethics guidelines for Commissioners. This policy was established to assure public confidence in the integrity of each Commission member as
he or she serves the people of the state of Colorado as a public official with integrity and honesty.

Executive Director Foster reported that the code of ethics follows the Governor’s code of ethics and is primarily reporting code of ethics to track gifts and honoraria. It includes guidelines for Commissioners to follow. Commissioners will annually file a disclosure of gifts and payments certificate.

**Staff Recommendation**

That the Commission accept the Commissioner Code of Ethics Policy to become effective February 3, 2000.

**Action:**

Commissioner Hessler moved approval of the staff recommendation. Commissioner Quamme seconded the motion and the motion carried unanimously.

**Follow-Up Report on Newly-Approved Academic Programs**

The February 2000 Follow-Up Report provides information on all academic degree programs that the Commission has approved within the last five years or that are still operating with provisional status. Enrollment and graduation data are available for those programs that were implemented prior to or during FY 1998-99. The annual follow-up report on newly approved academic programs is one of the Commission's accountability tools. It compares the projected enrollment and graduation numbers originally provided by the proposing institution with their actual enrollment and graduation data. If a degree program met its projections during its first five years, its approval status moves from provisional to full approval.

Dr. Sharon Samson reported that the nine programs with provisional status all met the review. Staff recommended all nine programs move from provisional to full approval status. She also reported that the normal validation of new programs have not been completed. The approach will be changed slightly and there will be a report on new degree programs at the March meeting.

**Staff Recommendation**

That the Commission adopt the recommendation to move the following degree programs to full approval status:

- Engineering Systems (M.S., M.E., Ph.D.) at Colorado School of Mines
- Human Performance and Wellness (B.S.) at Mesa State College
- Ethnic Studies (B.A.) at the University of Colorado at Boulder
- CPsychology (M.A.) at the University of Colorado at Colorado Springs
- Civil Engineering (Ph.D.) at the University of Colorado at Denver
- Applied Natural Sciences (M.S.) at the University of Southern Colorado

**Action:**

Commissioner Greenberg moved approval of the staff recommendation. Commissioner Hessler seconded the motion and the motion carried unanimously.

**IV. Action Items**

**A. Colorado Financial Aid Student Expense Budget Parameters for 2000-2001**

Ms. Bridget Mullen reported that the Commission annually recommends ranges for student living expenses (room board, transportation, books and supplies, personal, and childcare expenses) for use by postsecondary institutions approved to participate in Colorado student financial assistance programs. The student living expense allowance is the basis in determining student eligibility for need-based financial assistance. The combination of living expenses and tuition and fees comprises the total cost of attendance from which an expected family contribution (determined by federal formula) is deducted to arrive at a student's estimate of financial need. Institutions may use budgets recommended parameters if they are aware that a student faces unusual costs.
Each year the Commission recommends ranges. The estimated allowances for 2000-2001 were derived by inflating 1999-2000 student budgets by the estimated Denver-Boulder Consumer Price index. For FY 2001, the DB-CPI estimated to be 3.1%. The baseline estimates were established in 1991. Commissioners suggested that the staff reconsider the baseline and develop a new study of the costs. Demographics in Colorado have changed and current baseline may be outdated. There was also Commission discussion about the process for determining student comparability. Ms. Mullen stated that the federal government establishes the baseline and states are not involved in developing the budget. Colorado institutions set their budgets above CCHE baseline. Commissioner Greenberg wanted to know how CCHE tracked the unmet financial need. Ms. Mullen explained that the cost of attendance less the amount of financial aid a student receives equals the unmet financial need.

Executive Director Foster reported that next month the Commission will review a financial aid policy which includes the unmet financial need. Unmet need is greatest at the low-income levels and tax credits impact financial aid eligibility.

**Staff Recommendation**

That the Commission approve the 2000-2001 Student Budget recommendations noting that the current baseline will be updated.

**Action:** Commissioner Gottesfeld moved approval of the staff recommendation. Commissioner Nagel seconded the motion and the motion carried unanimously.

V. **Items for Discussion and Possible Action**

A. **Teacher Education Policy**

Dr. Sharon Samson reported that CCHE developed a new Teacher Education Policy in consultation with the State Board of Education (SBE), governing boards, and institutions. The policy departs from CCHE’s former teacher education policy on several points:

- Clarifies CCHE’s approval authority for licensure programs.
- Defines a performance-based model and its associated criteria and processes.
- Requires integration of arts and sciences courses, pedagogy courses, and field experiences into a four-year curriculum.
- Establishes a data system that supports a performance-based model, Quality Indicator System (QIS), and CCHE’s interests in monitoring the enrollment growth patterns and market demand.

The policy translates the statute that requires a major shift in the way teachers are trained in Colorado. Dr. Samson emphasized that CCHE is developing a short-term performance measure to examine new proposals and long performance measures to review existing programs with a July 1, 2000, effective date.

She stated that adoption of a new policy is critical since all teacher education program approvals will sunset in July 2001. In the 2000-2001 review process institutions will provide information prior to a review team. She noted that several unresolved issues exist which will be resolved prior to the March Commission meeting, including working with the legislative sponsors of the bill and the Attorney General to clarify the process as it applies to private institutions, defining a preferred list of degree programs for teacher preparation, and developing the actual performance measures and tools.

Chairman Bracken confirmed that the purpose of the policy is to ensure that graduates of teacher preparation programs are qualified to pass the PLACE exam and apply knowledge in the classroom.

Commissioner Hessler asked if there would be a point when completion of the teacher preparation program would mean automatic licensure. Dr. Samson responded that there are additional requirements beyond passing the PLACE exam such as the background check and graduation from an accredited institution. However, it is a long-term goal to reach automatic licensure and when the PLACE exam is based on content only licensure may become more automatic.
Stating that the intent of SB 99-154 was to bring CCHE and CDE into continuity, he supported the policy directive. He reported that private institutions’ programs were concerned about the 800-hour field experience. He encouraged the Commission to implement a reward system for faculty involved in the field experience before September 2001 date specified in the proposed policy.

Dr. Bill Stanley, Dean of Education at the University of Colorado at Boulder (UCB), advocated including masters degree programs in the entry-level licensure definition. Dr. Samson responded that the intent of the policy is not to eliminate the master¿s degree program but rather to assure that students are qualified for licensure after four years. While a student may choose to continue beyond the bachelor degree for a masters, the state would approve the minimum requirements needed for licensure.

Dr. James Stamper, Certified Personnel Director for Aurora Public Schools, expressed his concern that the policy does not address teacher shortages and the diversity of the teacher force. He supported continuation of the master’s level teacher preparation programs and the partner school concept. Dr. Samson responded that the four-year curriculum designed to address potential shortages and that the institutional diversity plans address the diversity issue.

Dr. Dick Weber, Superintendent of St. Vrain School District, encouraged CCHE to use the school district teacher trainers to help develop the policy. He stated that high quality performance is essential.

Dr. Cheryl Norton, Vice President and Provost of Academic Affairs at Metropolitan State College of Denver, suggested a transition time between the old and new guidelines to help institutions develop new curriculum. She encouraged the Commission to implement the policy in a manner that will not disenfranchise the students enrolled in college who have not declared a teacher education emphasis.

Dr. Thomas Bellamy, representing the Colorado Council of Deans of Education, stated that the deans of education support the performance measures, a policy approach that does not limit degree programs by content or program level. He suggested the use of competency tests and the consideration of teacher education programs throughout the year so that the deans can determine what the Commission is looking for in a program. All deans are committed to make the policy effective to put Colorado ahead of other states on teacher preparation.

Chair Bracken requested material from staff diagramming the review process, the number of masters’ students who apply for licensure, and data on the teacher shortages from the superintendents’ survey. He stated that the Commission will review the performance measures at the March meeting prior to acting on the policy.

B  CCHE-Technology Advancement Group Program Plan

Ms. Jeannine Adkins and Mr. Rick Hum presented the CCHE Technology Advancement group program plan. Ms. Adkins summarized the plan and reported that next month staff will provide the results of the advisory committee appointed for science and technology. This committee is reviewing staff’s work, responding to the state auditor and grant programs that come before the Commission. The standards have been prepared by staff and will be reviewed by the advisory committee chaired by Commissioner Quamme. Those recommendations will come to the Commission approval in March. The current CATI programs are funded through the 1999-2000 fiscal year. The new guidelines will be effective for the 2000-2001 fiscal year.

C.  HB 99-1289 Presentation

Executive Foster’s presentation outlined key points of the 1289 Study. Discussion on the 1289 Study will continue with the Commission during breakfast meetings. The Commission welcomes input and response in written form from institutions and the public.

D.  Public Testimony

A student fee concern was brought to the attention of the Commission by the Community College of Denver (CCD) student government representatives. Devin Sharp, president of the CCD student government and chair of the student fee committee, and Benraaz Feaster, student advisory committee member of the Auraria board, presented student concern regarding a proposal to increase student fees at the Auraria campus.
The Commissioners encouraged the students to present their concerns to the Auraria board as well as the State Board for Community Colleges and Occupational Education. The CCHE staff will assist the students to get an audience with the governing board.

VI. Written Reports for Possible Discussion

A. Concept Papers:
   
   (1) Master of Engineering (M.E.) at Colorado State University

The Commission accepted the concept paper for a Master of Engineering (M.E.) at Colorado State University.

B. Report of 1998-99 Student Aid Expenditures


C. Report on Degree Program Approvals and Closures

The Commission accepted the report on Degree Program Approvals and Closures.

D. Degree Program Name Changes

The Commission accepted the report on Program Name Changes Under Delegated Authority approved by the Executive Director in January 2000:

<table>
<thead>
<tr>
<th>Institution</th>
<th>Colorado State University</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current Program Name</td>
<td>Exercise and Sport Sciences (B.S.)</td>
</tr>
<tr>
<td>New Program Name</td>
<td>Health and Exercise Science (B.S.)</td>
</tr>
<tr>
<td>Approved by</td>
<td>State Board of Agriculture (December 8, 1999)</td>
</tr>
</tbody>
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E. 1999-2000 Tuition and Fee Report

The Commission accepted the 1999-2000 Tuition and Fee Report.

F. 2000-2001 Commission Meeting Schedule

The Commission accepted the 2000-2001 meeting schedule. The meeting schedule may be revised to accommodate Commissioners’ schedules.

G. Superintendent Teacher Supply and Demand Survey Summary and Superintendent and Principal Fall Discussion Summary

The Commission accepted the Teacher Quality and Demand Survey and the Superintendents and Principals Fall Discussion Sessions summary.

Action: Commissioner Hessler moved adjournment of the meeting. Commissioner Farina seconded the motion, an motion carried unanimously. The meeting adjourned at 12:35 p.m.