



Joint Education Committee DHE Oversight Hearing

January 28, 2010

HCR 0112

Department of Higher Education

Mission

The mission of the Department of Higher Education is to improve the quality of, ensure the affordability of, and promote access to, post-secondary education for the people of Colorado.

In pursuing its mission, the Department of Higher Education will act as an advocate for the students and institutions of post-secondary education and will coordinate and, as needed, regulate the activities of the state's post-secondary education institutions.

Department of Higher Education

Who We Serve

- 27 public institutions of higher education
- 12 four-year and research institutions
- 15 two-year public institutions
- Enrollment $\pm 160,000$ FTE, $\pm 220,000$ (headcount)
- 2008: 32,643 Degrees; 6,520 Certificates
- Degree seeking 88%; non-degree 12%
- Undergraduate 91%; Graduate 9%
- Resident 86%; Out-of-State 14%
- Male 45%; Female 55%

Department of Higher Education

Who We Can Serve Better

- Colorado has maintained a high level of educational attainment in large part due to in-migration of degree-holders to Colorado, but:
 - Only a third of Coloradans with associate degrees were born here and only 23% of those with a bachelor's degree are natives.
 - Compared to the national average; 52% born in-state for an associates and 42% for a bachelor's degree.
- Colorado has the **largest majority-minority ethnic gap in college attainment** in the nation (in our case, White-Hispanic). Six percent of Hispanics have an associate degree; 8% have a bachelor's degree.

Department of Higher Education by Function

Colorado Department of Higher Education

Finance, Academic Affairs, Info & Research, Management

FTE: 27.5 Appropriation: \$2.4M

Colorado GEAR-UP

FTE: 3.6 Appropriation: \$377,596

Department of Private & Occupational Schools

FTE: 7.8 Appropriation: \$640,555

Colorado Historical Society

FTE: 128.9 Appropriation: \$24.2M

College Invest

FTE: 33.5 A&G Costs: \$4.4M*

College in Colorado

FTE: 11.7 A&G Costs: 1.29M*

College Assist

FTE: 14.8 A&G Costs: \$2.43M*

*excludes scholarships & marketing

Higher Education Highlights

FY 08-09 Total Enrollment (FTE)

- Two year institutions (Local Districts): 9,932(5,916 FTE)
- Two year institutions (CCCS): 71,825 (48,004 FTE)
 - Four year institutions: 136,814(115,406 FTE)
 - Total: 218,571(169,326 FTE)

Range of Undergraduate Full Time Resident Tuition FY 09-10 (30 credit hours per year)

- Mines - \$10,590 (\$12,244 Tuition and Fees)
- UCB Business School - \$10,296 (\$11,782 Tuition and Fees)
-
- Adams State - \$2,712 (\$4,454 Tuition and Fees)
 - Metro - \$2,850 (\$3,639 Tuition and Fees)
- CCCS - \$2,649 (\$2,799 Tuition and Fees at CCAurora)

Colorado Commission on Higher Education

- The state's central policy and coordinating board for higher education.
- Eleven members from the public appointed by the Governor and confirmed by the Senate.
- Members selected on the basis of their knowledge of and interest in higher education; four-year terms, with limit of two consecutive four-year terms.
- At least one from each congressional district, and at least one must reside west of the continental divide.

FY 10-11 Department Request

Submitted November 6, 2009 and subject to change

\$55,981,956 reduction in Federal ARRA State Fiscal Stabilization Funds due to budget balancing action recommended in FY 09-10

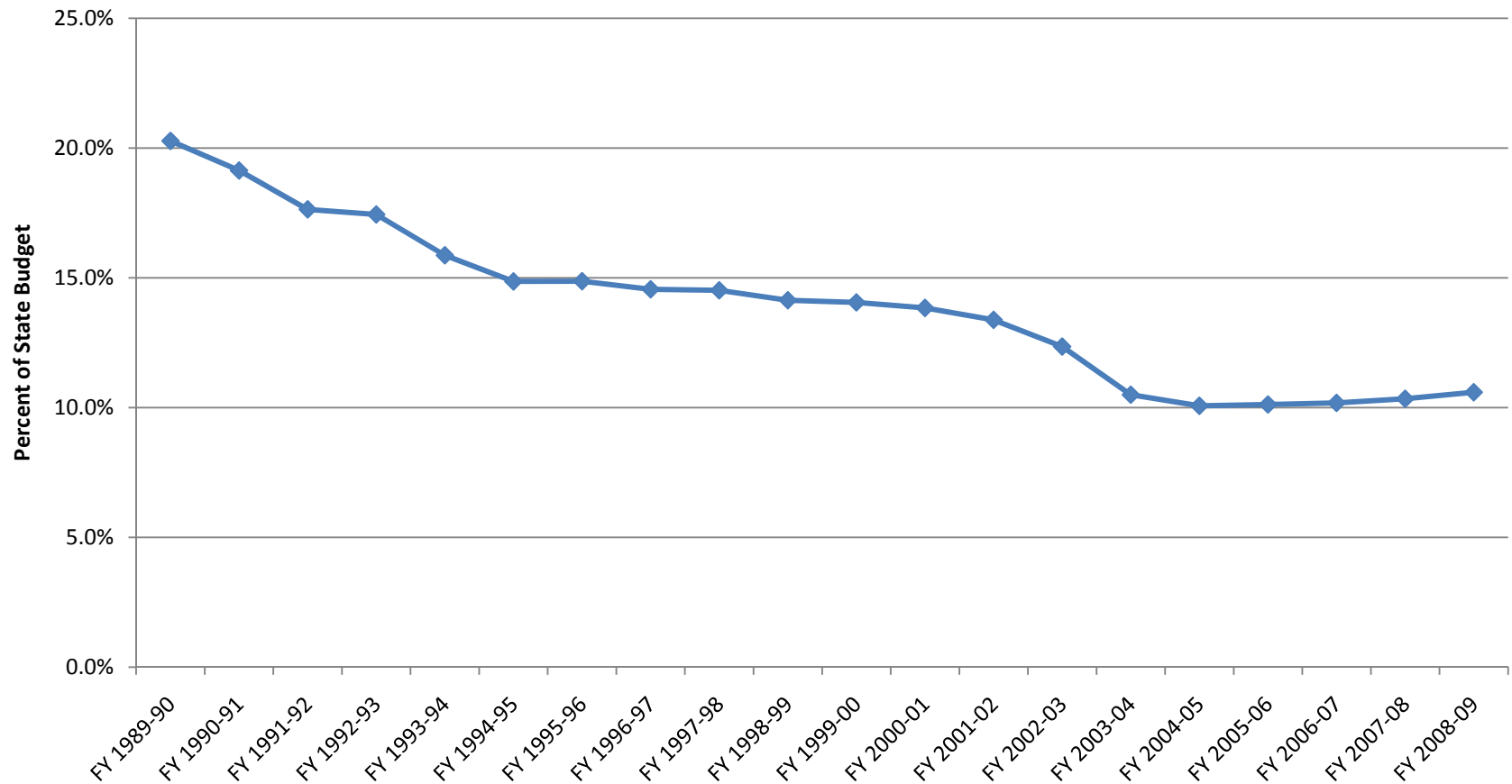
\$81,200,442 increase in Tuition Revenue Spending Authority:

- Rate increases limited to 9% for resident undergraduate students at research, 4-year and community colleges.

State Funded Financial Aid Programs:

- **\$1,103,094 reduction in work study financial aid to cover \$1,103,094 increase for FLC Native American student tuition waiver program**

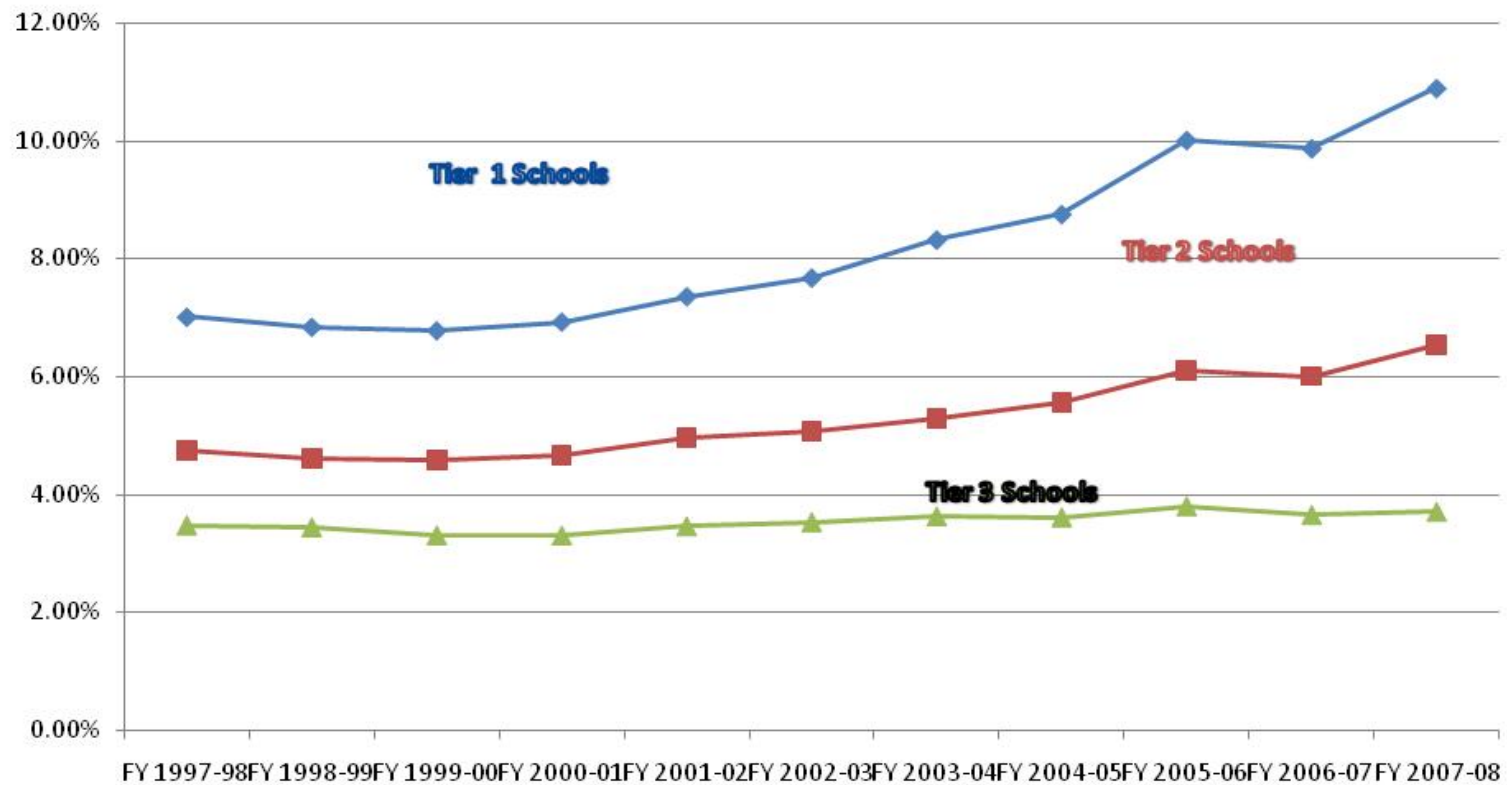
Higher Ed General Fund as a % of State Budget



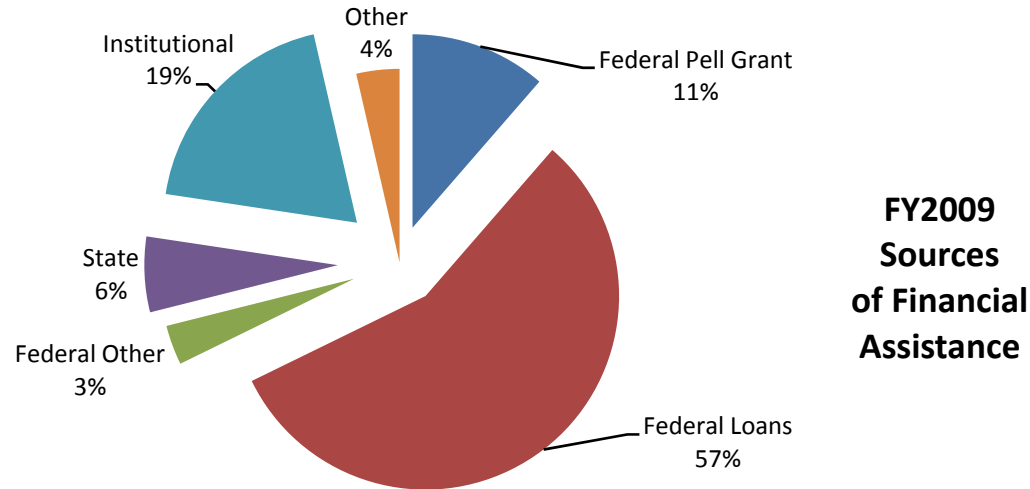
Fiscal Year	Higher Education GF	% of State GF Budget	Total State GF Budget
FY 1989-90	498,108,361	20.3%	2,456,640,762
FY 2008-09	812,937,885	10.6%	7,675,869,715

Notes: Values presented in nominal dollars not corrected for inflation. FY08-09 is presented as appropriated funds and reflects the trend in higher education funding by the state prior to the current economic downturn.

**Resident Undergraduate Full-time Tuition and Mandatory Students Fees at
Colorado's Public Post Secondary Institutions as a Percentage of Colorado Median
Household Income**



Financial Aid



Fiscal Year	State Need-Based Grant	State Merit	State Work Study	State Categorical	Total State
2005	37,651,993	6,460,706	15,711,106	7,813,433	67,637,238
2006	44,285,061	1,497,959	15,111,267	7,423,434	68,317,721
2007	52,179,451	1,439,181	15,795,439	7,975,458	77,389,529
2008	66,865,057	1,498,621	16,131,429	9,271,050	93,766,157
2009	70,084,464	1,493,623	18,061,358	10,549,748	100,189,193
Change 04-09	75.31%	-78.34%	9.52%	47.35%	42.06%

State Aid Awarded

College Opportunity Fund Program

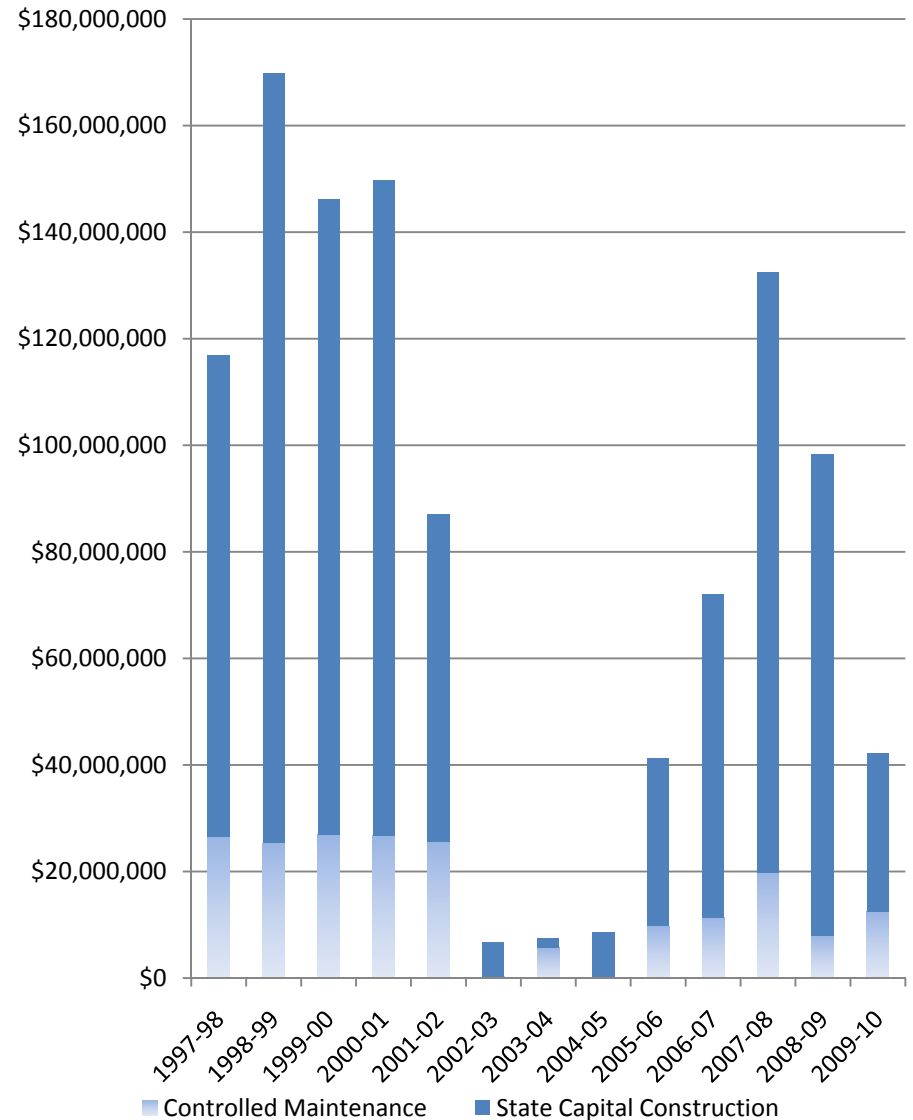
- Colorado's College Opportunity Fund went into effect in FY 2005-06 after the passage of SB04-189; established higher education vouchers
- Vouchers, or tuition stipends, along with fee-for-service contracts replaced direct appropriations to institutions of higher education.
- Tuition stipends and fee-for-service contracts allowed public institutions of higher education to become enterprises under TABOR
- Stated objectives: link funding to enrollment to improve access and awareness ; give students tangible help in paying for education; increase transparency and accountability
- DHE commissioned WICHE to evaluate COF program re costs :benefits and achieving stated objectives

COF Program Statistics

- Number of COF accounts created: **602,165**
- Age Distribution: **21,719** students under 18
580,446 students 18 and over
- FTE eligible authorized in FY 2008-09: **128,756**
- FTE budgeted for in FY2009-10: **133,585**

History of State-Funded Higher Education Capital Construction

Year	State Capital Construction	Controlled Maintenance
1997-98	\$90,407,610	\$26,548,420
1998-99	\$144,517,240	\$25,364,843
1999-00	\$119,301,735	\$26,973,037
2000-01	\$123,024,320	\$26,739,876
2001-02	\$61,561,386	\$25,469,684
2002-03	\$6,552,806	\$207,356
2003-04	\$1,852,250	\$5,702,132
2004-05	\$8,557,389	\$0
2005-06	\$31,540,387	\$9,760,002
2006-07	\$60,632,065	\$11,463,926
2007-08	\$112,681,008	\$19,895,895
2008-09	\$90,465,642	\$7,898,914
2009-10	\$29,794,788	\$12,477,365



DHE Finance

- Budgeting support to CCHE, OSPB and JBC, including tuition and fees, student FTE reports and projections, COF stipend projections, negotiations of FFS contracts, budget data books and school staffing patterns
- Financial aid allocations and administration
- Ongoing bill pay to institutions
- Administration of payroll, ICR and internal fiscal controls
- Capital construction program oversight/coordination
- Tuition classification
- Required legislative reports regarding financial aid, COF reporting, capital projects and tuition and fee reports
- Audit functions for COF stipend payments

DHE Academic Affairs

- HEAR (Higher Education Admission Requirements)
- Remediation
- Transfer Policies (gtPathways)
- Articulation Agreements
- New Program Approval
- Teacher Preparation Reauthorization
- Student Appeals
- COF Performance Contracts
- Interstate Reciprocity Agreements; WICHE
WUE

DHE Academic Affairs

- SB 08-212/CAP4K
- P-20 Council and sub-committees
- Teacher Preparation Reauthorization
- Concurrent Enrollment
- Strategic Planning
- Race to the Top
- Legislative Reports
- Statewide Extended Studies Program
- Degree Authorization Act Schools

SB08-212 (CAP4KIDS)

- DHE and CDE are required to jointly support efforts in the development of preschool through post-secondary aligned assessments which the SBE and CCHE will formally adopt in December, 2010.
- Beginning January, 2010, DHE and CDE will convene joint meetings across the state to hear from educators, students, parents, business people, community leaders and citizens regarding the redesign of the state's assessment system.

Transfer/Articulation

- DHE Academic Affairs facilitates and oversees 4 statewide, transfer articulation agreements: Business, Early Childhood Education, Elementary Education and Engineering;
- DHE Academic Affairs facilitates and oversees the gtPathways statewide guaranteed transfer program for general education, which includes 1,168 total courses across five content areas;
- DHE Academic Affairs is currently facilitating the creation and completion of 7 additional statewide 60 + 60 agreements: Biology, Psychology, History, Economics, Spanish, Criminal Justice, Math;
- DHE annually convenes, coordinates and facilitates the faculty to faculty conference for both the 2- and 4- year sector, public institutions.

Race to the Top

- DHE staff advisory members to R2T Working Groups
 - Great Teachers & Leaders
 - Standards & Assessments
 - Longitudinal Data Systems
 - Turning Around Low Performing Schools

Information & Research

Responsible for Higher Education data collection, reporting and analysis. Manages DHE's website, network, and computing needs:

- DHE's web-based, longitudinal data system, SURDS, allows institutions to submit data conveniently, see data validated, and receive a real time descriptive report
- Collects and reports on applicants, enrollment, degrees, financial aid, teacher education, remediation, pre-collegiate programs and lawful presence verification
- Working to link DHE data to CDE data in 2010
- 1.5 million records/yr submitted to DHE
- 1.5 million web page views in 2009
- Approximately 150 research requests completed in 2009

Teacher Preparation

On-site review and reauthorization of Colorado's 18 educator preparation programs every 5 years in collaboration with CDE.

- Collaborate with CDE, Colorado Council of Deans of Education (CCODE), National Council for Accreditation of Teacher Education (NCATE), and Teacher Education Accreditation Council (TEAC) to streamline and improve accountability of teacher preparation program effectiveness.
- Administer federal NCLB Title II-A Grant to improve teacher quality.
- Administer Teach Colorado Grant to recruit teachers into high-needs content areas.
- Annually prepare Teacher Education Report for House and Senate Education Committees.
- Collaborate with CDE on federal Title II report.
- Recalibrate and enforce ECE and ELED statewide transfer agreements.

Statewide Extended Studies

- Collaboration of extended studies/continuing education at baccalaureate and graduate institutions. Deliver wide variety of academic programs on a cash funded basis to primarily non-traditional students
- Degree completion, distance learning, off campus instruction, non-credit, and professional development
- DHE implements policy, assists units with program development, sponsors limited statewide outreach activities
- Identifies partnerships to serve non-traditional students and special populations

HB 1319 – Concurrent Enrollment

- Implementation of the legislation is underway
- Appointed advisory board members to represent higher education
- Designated department liaison to assist CDE with advisory board administration
- Advisory board priorities
 - ASCENT program
 - Policy recommendations
 - Data collection requirements
 - Cooperative agreement requirements

Degree Authorization Act (DAA)

CCHE administration of Title 23, Article 2, authorizing institutions to offer degrees or degree credits, including:

- (1) Properly accredited private colleges and universities, which have gone through an evaluation process and are not occupational in nature
- (2) Postsecondary seminaries and bible colleges

DAA covers institutions with a majority of programs at the baccalaureate level or above that have physical presence in the state; Division of Private Occupational Schools (DPOS) has a similar function re postsecondary institutions that offer occupation education programs and which the majority of programs at the associates level or below.

Colorado Higher Education Competitive Research Authority

- CHECRA created by SB07-182-Sen. Bacon & Rep. Pommer.
- Provides a dedicated source of state matching funds to public research institutions applying for competitive federally-sponsored research projects.
- State matching funds needed to compete against other states' institutions; e.g., California, Washington, and Arizona devote \$100Ms
- CHECRA has pledged state matching funds for two highly-sought National Science Foundation competitions
- NSF MRSEC awards to CU-Boulder and School of Mines will total over \$16 million, for 4:1 ratio to the CHECRA funds

Colorado GEAR-UP

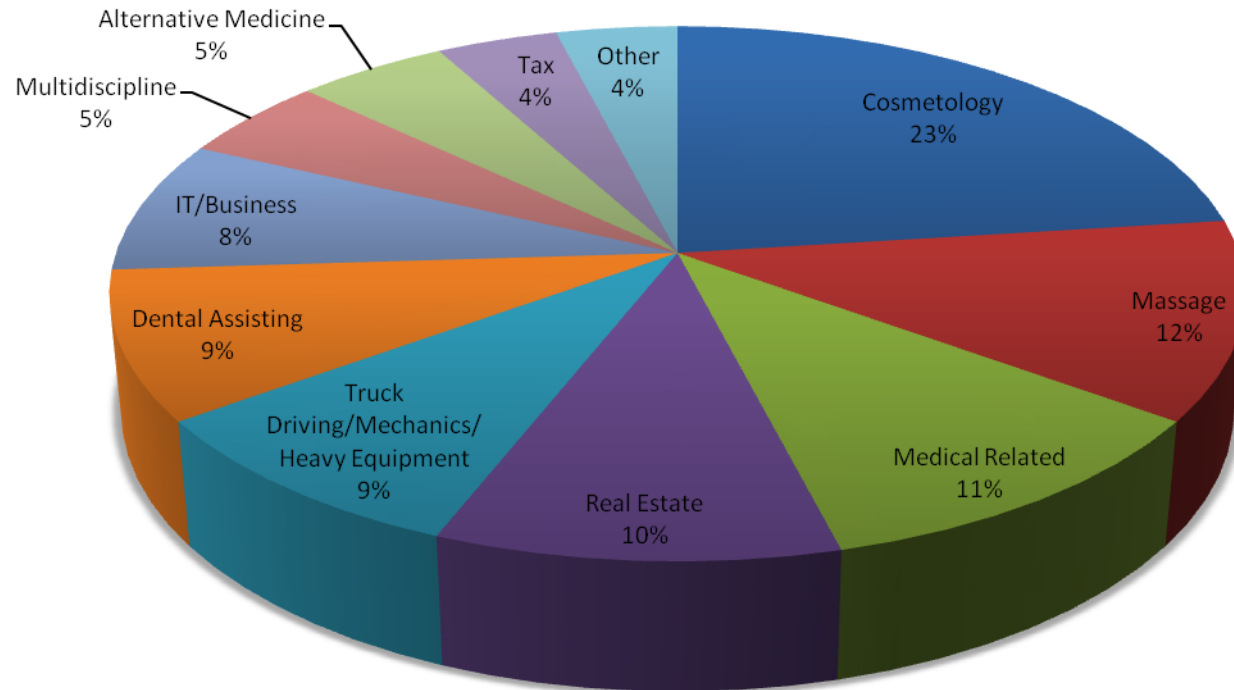
- Funded under from U.S. Dept of Education grant; managed by Dept of Higher Education on behalf of the Governor's Office
- \$3.5 million/yr; 50% is placed in college scholarship fund
- Pre-collegiate services from 7th grade and through high school to encourage at-risk students to consider and prepare for college
- 480 of 548 sophomores (88%) and 403 of 499 juniors (81%) are enrolled in college classes this spring 2010 semester
- 80% of the junior cohort completed courses their sophomore year and fall semester of the junior year, with 77% earning a C or better
- GEAR UP students are expected to earn 20 college credits during high school, making them eligible to utilize ASCENT legislation
- Students are enrolled in over 50 different course subjects
- In partnership with local colleges, GEAR UP offers stacked developmental English to high school students completing one or more levels of ENG 030/060/090. While these courses are not for college credit, they are required for those who do not qualify to take introductory college courses

Division of Private & Occupational Schools

- Mission: provide standards for and improve private occupational schools; protect citizens from fraudulent or substandard schools
- 7-member Board appointed by Governor sets standards for educational services, fiscal responsibility, ethical practices, advertising and student recruitment
- Day-to-day operation managed by professional staff; 100% cash-funded agency
- Board and Division enforce licensure, compliance
- 325 licensed schools
(e.g., nurses, cosmetologists, realtors, truck drivers, massage therapists)

Division of Private Occupational Schools

Types of Private Occupational Schools as of November 2009



Note: "Other" category includes but is not limited to:
Bartending, Court Reporting, Culinary Arts, Dog
Grooming, Floral, Gaming, Gunsmithing, Modeling,
Outfitting, Tattoo/Body Art and Yoga.

College Assist

- College Assist was created in 1979 to assist residents in meeting higher ed expenses; administers the federal guaranty of Colorado student loans
- Key function of guarantee agency: assist students having trouble repaying after graduation; debt counseling and assess options
- College Assist borrower default rate is 4% while the national rate is 6.79%
- Total student loans guaranteed by College Assist exceeds \$22 billion
- New loans originated in Colorado in FY 09 exceeded \$538 million
- College Assist pays 50% of the up front 1% default fee for Colorado borrowers, saving students over \$6.6 million a year
- Resources from the guarantee operations fund the College In Colorado initiative

CollegelInvest

Student Loan Financing Update

- National legislation to eliminate origination of FFELP loans beginning in July 2010 was passed in the House but has not been introduced in the U.S. Senate
- DHE is working with state institutions to ensure no disruption in federal loans for students, should legislation pass in Congress
- Funding of FFELP loans for 2009-2010 is through Federal programs instituted in 2008 under the “Ensuring Continued Access to Student Loan Act of 2008”
- CollegelInvest projects originating \$250 Million in student loans for the 2009-2010 academic year

College In Colorado

- College In Colorado is an initiative created to increase expectations about, and improve access to, post-secondary opportunities for all students.
- www.CollegeInColorado.org is a free, portable and lifelong innovative academic and career planning tools for students of all ages – from middle school to adult learners. It offers ACT/SAT/GRE test prep, comprehensive financial aid planning tools/calculators, and a new student goal-setting feature.
- In addition to the Web site, College In Colorado offers statewide outreach, a motivational speaker, a grassroots communications and PR plan, and boasts numerous partnerships with education and youth-minded organizations.
- Last legislative session, a bill was passed that required all Colorado students to have a CollegeInColorado.org account when they begin 6th grade.
- Numerous districts throughout the state use CollegeInColorado.org as students' individual career and academic planning (ICAP).
- Integrates access to plans of study under the CCCS Perkins reauthorization.
- Launched www.CICPartnerNetwork - a complimentary wiki-style Website that offers a place for professionals to share resources, best practices, and a calendar for post-secondary events.
- Since 2007, Team CIC – the motivational speaking team – has address over 75,000 students at over 300 schools. Established the Team CIC scholarship in 2008-09 school year, providing five \$1,000 scholarships to middle and high school students through an essay contest.
- Over \$43,500 in scholarships were given away during 2008-2009 school year, including scholarships created with partners.

College In Colorado

- Since January of 2009, College In Colorado has:
 - Talked to over 50,000 students and over 10,000 parents;
 - More than 300,000 active portfolios for students in the 6th and 12 grades – 135,594 of which were created during the 2008/2009 school year;
 - More than 80 college fairs attended by over 5,200 students;
 - Hosted 13 Tailgates across the state and reached more than 8,000 students and parents. Each tailgates included a \$1,000 donation to the school and a scholarship drawing for two \$500 scholarships.
 - Partnered with 40 colleges across the state to offer waived fees for all students or those who qualified for free and reduced lunch during College Application Week, which was the week of November 1, 2009. Colorado High schools held workshops to assist in application preparation and the process, Adams State received more applications in one week alone than the entire month of November in 2008, and College In Colorado received over 160 entries for the \$500 College Application Week Scholarship.

Colorado Historical Society

- Educational agency; enriches the lives of Coloradoans and visitors by collecting, preserving, and interpreting the history of Colorado and the West
- Includes: Office of Archaeology and Historic Preservation (Office of the State Archaeologist; State Historic Preservation Officer); State Historical Fund; History Colorado (umbrella for museums and educational/public programs)
- 7,000 members, 650 volunteers, 130 employees, and 12 historic sites and museums
- 250,000 visitors to CHS sites each year, over 70,000 students
- Collection of over 12 million items: objects, artifacts, books, manuscripts, documents and photographs.

Department of Higher Education

Strategic Planning Committee

- Governor Ritter has formed a Higher Education Strategic Planning Committee to review the state's system of higher education and develop a new master plan.
- The Governor has charged the steering committee with:
 1. Defining state higher educational needs and examining institutional missions;
 2. Reviewing the governance and structure of the system of higher education;
 3. Addressing higher education funding; and
 4. Increasing and improving student access and success.

Department of Higher Education

Strategic Planning Steering Committee

- **Co-Chairs Jim Lyons and Dick Monfort**
- **Ray Baker**, former chair of the CCHE
- **John Bliss**, former vice president of budget and finance for the CU System
- **Terry Farina**, former member of the CCHE
- **Russ George**, executive director of the Colorado Department of Transportation
- **Theresa Pena**, member of the Denver Public Schools Board of Education
- **Jim Polsfut**, current chair of the CCHE
- **Meg Porfido**, member of the Colorado Community College System board
- **Jane Rawlings**, assistant publisher of the Pueblo Chieftain
- **Alan Salazar**, senior policy adviser to U.S. Sen. Mark Udall
- **Greg Stevinson**, member of the CCHE
- **Rico Munn**, executive director of the Colorado Department of Higher Education, and **Don Elliman**, the state's chief operating officer, will serve as ex-officio members of the committee.

Department of Higher Education

Strategic Planning Committee

The Steering Committee has proposed four subcommittees:

Proposed charge to “Sustainability” subcommittee

This subcommittee is charged with making recommendations related to COHIED funding. Successful recommendations should result in a strategy for stabilizing and sustaining COHIED funding.

Proposed charge to “Accessibility” subcommittee

This subcommittee is charged with developing recommendations to address the accessibility of the state’s system of higher education (“system”). Successful recommendations should result in a clear standard for accessibility and goals to meet and maintain that standard. Successful recommendations should also result in goals to close achievement gaps and clearer pathways for students of all interests and backgrounds.

Proposed charge to “Pipeline” subcommittee

This subcommittee is charged with developing recommendations to complement and carry forward the work done by Colorado’s P-20 Commission. Successful recommendations should address the “leakage” between the K-12 and higher education system. Successful recommendations should also the education and recapture of non-traditional learners.

Proposed charge to “Mission” subcommittee

This subcommittee is charged with identifying the proper role, mission and governance structure of the various components of the state’s system of higher education (“system”). Successful recommendations should result in alignment between state needs, structure and offered programs.