

# COLORADO COMMISSION ON HIGHER EDUCATION

February 7, 2003  
Community Room  
Red Rocks Community College  
Lakewood, CO

## MINUTES

### Commissioners

Present: Judith Altenberg; Ray Baker; Terrance L. Farina; David E. Greenberg; Peggy Lamm, Chair; "Pres" Montoya; Ralph J. Nagel; Gully Stanford; James Stewart, Vice Chair; Dean Quamme; William Vollbracht (via teleconference); and Judy Weaver.

### Advisory Committee

Present: Wayne Artis; John Buechner; Ryan McMaken; and Senator Sue Windels.

### Commission Staff

Present: Timothy E. Foster, Executive Director; Brian Burnett; JoAnn Evans; Gail Hoffman; Joan Johnson; William Kuepper; Diane Lindner; and Sharon Samson.

### I. Call to Order

Chair Peggy Lamm called the regular meeting of the Colorado Commission on Higher Education (CCHHE) to order at 1:05 p.m. in the Community Room at Red Rocks Community College in Lakewood, Colorado.

**Action:** Commissioner Quamme moved approval of the minutes of the January 10, 2003, regular meeting. Commissioner Stewart seconded the motion, and the motion carried unanimously.

## II. Reports

### A. Chair's Report

Chair Lamm reported that these are amazing times in Colorado. She thanked everyone at the general assembly for their efforts to not destroy higher education with the budget cuts. She also extended appreciation to all the higher education lobbyists for their efforts to sustain the system.

Chair Lamm presented Commissioner David Greenberg with a token of appreciation from the Commission for his years of service to Colorado and public higher education. Commissioner Greenberg served on the Commission from 1993 to 2003.

She reported that three Commissioners went before the Senate Education Committee on February 6, 2003. Commissioners Alternberg and Farina were reappointed to four-year terms and Commissioner Stanford was appointed to complete the term vacated by David Greenberg. Commissioner Stanford was welcomed to the Commission.

Commissioner Lamm also thanked Dr. Eric Reno, President of Red Rocks Community College, for hosting the February Commission meeting.

Dr. Reno welcomed the Commission to his campus and presented a brief overview of the college. Red Rocks' enrollment is up 7% and it is the single largest community college in the state and has some unique programs. Red Rocks has a unique articulation agreement for engineering students with the Colorado School of Mines, and the Physician Assistant program receives 400 applications for every 25 student slots in that program.

### B. Commissioners' Reports

No reports.

### C. Advisory Committee Reports

No reports.

### D. Public Comment

None.

### E. Special Presentation

Dr. Nancy McCallin, Director of the Office of State Planning and Budgeting, updated the Commission on the impact of tuition increases under TABOR regulations. A substantial increase in tuition revenues could equate to an increase in state revenue resulting in a TABOR surplus by 2005-06. This TABOR surplus then causes a reduction in operating funds available from the general fund.

## III. Consent Items

### A. New Degree Proposals

#### (1) Proposal: Theatre (BA/BFA) at Metropolitan State College of Denver

Metropolitan State College of Denver (MSCD) has submitted a proposal for a degree in Theatre Bachelor of Arts (B.A.) and Bachelor of Fine Arts (B.F.A.)

degree program. MSCD currently offers a Theatre concentration within its existing Speech Communication degree program. The proposed degree program prepares students to enter the arts and entertainment profession with a broad set of skills, enabling them to pursue several career options, primarily in theatre, film, and television, and other entertainment industries. The B.A. option is a liberal arts degree while the B.F.A. is a professional course of study.

MSCD submitted the Theatre proposal to the Commission in October 2001. Because of potential duplication of theatre programs on the Auraria campus, the Commission asked MSCD and UC-Denver to resolve the duplication issue before the proposal would be considered. The discussions have led to an agreement to collaborate and share courses as well as complementary specializations in the Theatre degree programs of the two institutions.

### **Staff Recommendation**

That the Commission approve Metropolitan State College of Denver's request for a Bachelor of Arts (B.A.) and Bachelor of Fine Arts (B.F.A.) degree program in Theatre.

**Action:** Commissioner Nagel moved approval of the staff recommendation. Commissioner Montoya seconded the motion and the motion carried unanimously.

## IV. Action Items

### A. University of Colorado Health Sciences Center 2002 Supplementals to Master Plan

The University of Colorado Health Sciences Center's 2002 Supplementals to its Master Plan focus on three goals: 1) accelerating the building of the academic buildings at the Fitzsimons campus from ten years to five years, thus reducing the total cost of the development at the Fitzsimons campus and eliminating many costs from the 9th and Colorado Blvd. campus; 2) realizing the economic impact of the Fitzsimons development sooner; and 3) presenting a plan to vacate and redevelop the 9th Avenue campus.

Joan Johnson, Director of Capital Assets for CCHE presented the staff review and recommendations. Betsy Hoffman, President of the University of Colorado; Chancellor Jim Shore of the University of Colorado Health Sciences Center; and Vice Chancellor Tim Romani of the Health Sciences Center made brief remarks.

Commissioner Nagel presented alternatives to the staff recommendations. Alternatives 1 and 4 were the same as 1 and 4 of the staff recommendations; alternative 2 was debated and the motion for approval was defeated on a 2-8 vote; alternative 3 was withdrawn after Commissioner Nagel and Chancellor Shore had a brief discussion about its contents.

### **Staff Recommendation**

1. That the Commission, after questions posed by the staff and/or Commissioners have been answered by the University, approve the 2002 Supplementals to the University of Colorado Health Sciences Center Master Plan and the accelerated building plan;
2. That the Commission concurs with the University of Colorado Board of Regents decision to endorse Scenario 4: Semi Clean Slate as a transition, to Scenario 5: Clean Slate for the redevelopment of the 9<sup>th</sup> and Colorado campus of the Health Sciences Center; furthermore, the Commission requests this be included in the COP legislation;

3. That the Commission endorses the Certificate of Participation financing mechanism for the education facilities at the Fitzsimons campus but, at this time, does not endorse the use of state general funds as the sole source of repayment revenues and encourages the Health Sciences Center to present alternative sources of revenue to repay the bonds; such sources shall be included in the COP legislation;
4. That the Commission shall approve all updates to the Master Plan and all program plans, regardless of the source of funds for construction.

**Action:** Commissioner Altenberg moved approval of the staff recommendation with the caveat that recommendation 3 end after the word "campus" and before the word "but." Commissioner Farina seconded the motion.

**Action:** Commissioner Nagel moved to amend the Altenberg/Farina motion by replacing recommendation 2 and 3 with the following:

2. That the Commission concurs with the decision of the University of Colorado Board of Regents to endorse Scenario 4; Semi Clean Slate as a transition to Scenario 5: Clean Slate for the redevelopment of the 9<sup>th</sup> and Colorado campus of the Health Sciences Center; furthermore, the Commission requires that this be included in the COP legislation and, that in view of the fact that certain spaces in these structures include non-educational facilities, the Regents shall provide, either preceding or concurrent with the release of COP funds, construction funds in sufficient amounts so that upon completion of construction and commencement of occupancy of all of the new facilities, Scenarios 4 and 5 will be immediately implemented for the old facilities with ownership of these structures being immediately transferred to the private redevelopment entity free and clear of all liens, indentures and debt instruments;
3. That the Commission endorses the Certificates of Participation financing mechanism solely for the educational facilities at the Fitzsimons campus, but expressly excludes funding for wet and dry research laboratories as well as all spaces eligible for cost recovery under any research grant and, at this time, does not endorse the use of state general funds as the sole source of repayment revenues and requires that the COP legislation include a provision that the University of Colorado meet the established capital construction sharing formula for the funding necessary to repay the bonds.

Commissioner Stewart seconded the amendment. Following discussion of the amendment, a vote was taken on revised recommendation 2 and that motion failed with a vote of two (2) in favor (Nagel and Stanford) and eight (8) opposed. The Chair did not vote. Dr. James Shore spoke in opposition to amended recommendation 3 based on technical issues. Commissioner Nagel withdrew his amendment to staff recommendation 3.

**Action:** Commissioner Stanford moved to amend staff Recommendation 3 as follows:

That the Commission endorses the Certificate of Participation financing mechanism for the education facilities at the Fitzsimons campus but, at this time, does not endorse the use of state general funds as the sole source of repayment revenues.

Commissioner Altenberg seconded the motion, and the motion carried unanimously.

**Final Action:** The original motion by Commissioners Altenberg and Farina to approve the staff recommendation as amended carried unanimously.

B. 2003-2004 Student Financial Aid Budget Parameters

In compliance with regulations for states that participate in federal financial aid programs, the Commission annually recommends guidelines for student living expenses (room and board, transportation, books and supplies, personal, and child care expenses) for use by postsecondary institutions approved to participate in Colorado student financial assistance programs. While the state budget parameters establish a reference point, each institution may adjust the state parameters to reflect actual local costs – for example, actual cost of a two-bedroom apartment. Institutions that wish to modify the room and board costs must use actual data to support their adjusted budget and file their adjusted budgets with CCHE.

Previously, the Commission adjusted the prior year's budget parameters by the Colorado Price Index (CPI). Following the Commission's direction, CCHE staff used published data obtained from Chambers of Commerce (housing), business and industry (health and child care), and colleges and universities (for example, books) to determine budget guidelines beginning in 2001. Table 1 shows the Student Budget Base for 2003-2004 for Students Living with Parents, Students Living On Campus and Students Living Off Campus.

Table 1 below shows the Student Budget Base for 2003-2004 for Students Living with Parents, Students Living On Campus and Students Living Off Campus.

**Table 1: Student Monthly Budget Base for 2003-2004**

	Students Living with Parents	Students Living On Campus	Students Living Off Campus
Housing	\$187	Actual	\$470
Food/Board	\$229	Actual	\$305
Local Transportation	\$63	\$63	\$63
Medical	\$183	\$183	\$183
Personal Expenses	\$100	\$114	\$114
	<b>\$762</b>	<b>\$360</b> <b>+Actual Room &amp; Board</b>	<b>\$1.135</b>

The student monthly budget base includes monthly costs typically incurred by all students. Table 2 lists the parameters for the annual cost of books and supplies and discretionary costs that apply to certain students.

**Table 2: Supplemental Student Budget Expenses for 2003-2004**

	All Students
Books & Supplies Per Year	\$1,163
Child Care if appropriate per month	\$574
Non-local Transportation	Amount determined by Institution
Computer Allowance	\$750-1,400

**Staff Recommendation**

That the Commission approve the 2003-2004 Student Financial Aid Budget Parameters.

**Action:** Commissioner Montoya moved approval of the staff recommendation. Commissioner Stewart seconded the motion and the motion carried unanimously.

- C. Four University of Colorado Health Sciences Center at Fitzsimons Projects for FY 2003-2004 and FY 2002-2003 Funding

The University of Colorado Health Sciences Center (UCHSC) submitted three cash-funded projects for spending authority in FY 03-04 and one SB 92-202 project for approval in FY 02-03. The projects and costs are summarized below:

<i>Project Name</i>	<i>Project Type</i>	<i>Total Project Cost</i>	<i>FY 02-03</i>	<i>FY 03-04</i>	<i>Gross Square Footage</i>
Barbara Davis Center, Revised Phase 2	Cash Funded	\$9,637,762 Cash Funds Exempt (CFE)		\$9,637,762 CFE	20,330 finish; 54,800 as shell
Center for Bioethics and Humanities	Cash Funded	\$5,436,977 CFE		\$5,436,977 CFE	15,887
Infrastructure, Phase 6	Cash Funded	\$1,322,508 CFE		\$1,322,508 CFE	N/A
Center for Oral Health	SB 92-202	\$26,500,000 CFE	\$26,500,000 CFE		87,560

There was no discussion.

### **Staff Recommendations**

1. That the Commission approves the following Health Sciences Center – Fitzsimons cash-funded projects for FY 03-04:
  - Barbara Davis Center, Revised Phase 2 (\$9,637,762 CFE; 20,330 gsf finish, 54,800 gsf shell)
  - Center for Bioethics and Humanities (\$5,436,977 CFE; 15,887 gsf)
  - Infrastructure, Phase 6 (\$1,322,508 CFE)
2. That the Commission approves the following Health Sciences Center – Fitzsimons SB 92-202 project for FY 02-03 contingent upon the University of Colorado Board of Regents' passage of the amended finance plan on February 20, 2003:
  - Center for Oral Health (\$26,500,000 CFE; 87,560 gsf)

**Action:** Commissioner Farina moved approval of the staff recommendation. Commissioner Nagel seconded the motion and the motion carried unanimously.

### **D. Freshman Student Housing Project - Colorado State University**

Colorado State University (CSU) re-submitted its program plan for a 700-bed freshman residence hall to be located on the main CSU campus in Fort Collins. Originally submitted to the Commission for approval in August 2001, that proposal was for the University to finance, build, own and operate the facility. At the November 2001 Commission meeting, the University was asked to do an RFI (request for information) to see if there was any interest from the private sector in owning and operating this project. CSU issued their RFI in January 2002 and received responses back in February 2002.

Colorado State University will contract with a private vendor for the design/build of a 700-bed freshman dormitory to be located on the main CSU campus in Fort Collins.

### **Staff Recommendation**

That the Commission concur with the Colorado State University Board of Governor's recommendation that the University Administration proceed with the 700-bed Freshman Student Housing/Residence Hall Project containing the following elements:

1. That the project will be financed through Colorado State University enterprise revenue bonds with CSU operating the facility;
2. That CSU contract with a private developer for design/build of the facility; CCHE recommends Vendor A if such vendor meets all the requirements of the RFP and subsequent investigation (CSU has selected Vendor A to build a 117,500 GSF facility for a total of \$18,533,339);
3. That this is a SB-202 cash-funded project; no state funds will be used for construction, operation, maintenance or financing of the facility;
4. That future upperclassmen and/or graduate student housing be completely privatized in order for the university to concentrate on educational issues.

**Action:** Commissioner Altenberg made a motion to approve the staff recommendation with the caveat to amend recommendation 4 as follows: The Commission strongly recommended that future upperclassmen and/or graduate student housing be privatized. Commissioner Baker seconded the motion as amended and the motion carried unanimously.

#### E. "Quality for Colorado" Tuition Increases

Brian Burnett reported that the "Quality for Colorado" initiative was presented to the Commission at the October 3, 2002, meeting as a portion of Action Item IV, C - *FY 2003-2004 Operating Budget Request to the General Assembly*. Staff supported implementation of the plan for the state's flagship institution but recommended that the Commission defer approval of the plan until the Blue Ribbon Panel releases its recommendation for Higher Education Finance Reform in Colorado. CU officials have revised the Quality initiative to address some of the Commission's concerns, and have withdrawn similar proposals for CU-Denver and CU-Colorado Springs for this fiscal year.

Mr. Burnett reported that every state is looking at new ways to finance higher education and CCHE staff is recommending that the Commission adopt the "Quality" proposal in part but is concerned about the compounding effect that this initiative could have when combined with statewide tuition increases that may be authorized later this year to make up for some of the reduction in state General Fund support of higher education.

Dr. Betsy Hoffman, President of the University of Colorado; Dr. Richard Byyny, Chancellor of the University of Colorado at Boulder; and Ric Porreca, Vice Chancellor for Planning, Budget and Analysis, spoke in support of the Quality for Colorado proposal.

### **Staff Recommendation**

That the Commission adopt the Quality for Colorado proposal for the Boulder campus but adopt an overall increase of 5 percent each year for 5 years be implemented rather than 9.6 percent annual increases for four years. Further, the Commission should recommend that the Regents consider whether implementation in FY 03-04 is feasible if the compounding effect of statewide tuition increases drive tuition increases to an unreasonable level. The Commission should forward this recommendation to the Joint Budget Committee for inclusion in the FY 03-04 budget deliberations.

**Action:** Commissioner Montoya moved to amend the staff recommendation with the following exceptions: (1) the Commission takes no position on reducing the size of the freshman class, and

(2) approve the increase of 5 percent for one year with the Commission revisiting the increase for "Quality for Colorado" in subsequent years. Commissioner Stanford seconded the motion as amended and the motion carried unanimously.

V. Discussion and Possible Action

A. Proposal: Doctor of Philosophy in GeroPsychology at the University of Colorado at Colorado Springs

The Regents of the University of Colorado have submitted a proposal for a Doctor of Philosophy (Ph.D.) in GeroPsychology at the University of Colorado at Colorado Springs (UCCS). The proposed degree program is a clinical program designed to prepare "specialists in the normal and abnormal psychological processes that accompany aging." Graduates will be prepared to work as both scientists and practitioners with the ability to "enhance the interplay between science and practice."

Staff did not present a staff recommendation because this meeting was intended to provide an opportunity for the Regents to confirm their commitment to supporting the Ph.D. degree and clarify the projected revenues. Dr. Pam Shockley stated that she understands that the university must commit \$315,000 annually to implement the proposed degree. She explained that cash revenues from the telecommunication towers located on the UCCS campus will provide funds needed to address any revenue shortfall. President Betsy Hoffman stated that the GeroPsychology Ph.D. was part of the Coleman initiative and continues to be a high priority for the CU system. Following this testimony, CCHE staff and the institution agreed to revise the revenue portion of the budget page and modify the institutional reallocation data and clarifications.

**Action:** Commissioner Stewart moved approval of the proposed Doctor of Philosophy in GeroPsychology at the University of Colorado at Colorado Springs. Commissioner Quamme seconded the motion and the motion carried unanimously.

VI. Written Reports for Possible Discussion

A. FY 2003 Student Fee Analysis

This item was removed from the February agenda.

B. Concept Paper

(1) Master of Science and Doctor of Philosophy in Biomedical Engineering at Colorado State University

Colorado State University submitted a concept paper for a Master of Science (M.S.) and Doctor of Philosophy (Ph.D.) in Biomedical Engineering. The proposed degrees are intended to "create biomedical engineering professionals well grounded in the biomedical and clinical sciences with a solid foundation in engineering and excellent research skills." Graduates with the M.S. degree are expected to be able to "start-up, troubleshoot, run, and oversee biomedical manufacturing processes," while holders of the Ph.D. will be able to "perform bioengineering research, direct a laboratory, or become a (university) faculty member."

Biomedical engineering is a "relatively new discipline" that draws on engineering, chemistry, physics, and the life sciences. Graduate students at CSU interested in biomedical engineering pursue one of the related graduate degrees and add

course work necessary for the certificate. This combination of traditional degree and certificate requirements results in an increased course load for students.

C. Degree Program Name Changes

The Commission accepted the report on Program Name Changes and Endorsement Titles under Delegated Authority approved by the Executive Director:

- (1) Institution: University of Northern Colorado
- Current Degree Program Title: Master of Arts in Elementary Education (M.A.)
- Revised Degree Program Title: Master of Arts in Teaching Elementary Education (M.A.)
- Approved by: Board of Trustees of the University of Northern Colorado

Rationale:

The revised degree title more accurately reflects the program's primary mission, goals, outcomes - all of which are dedicated to helping teachers become increasingly effective at helping children learn.

Scope of Proposed Change:

No change in curriculum will be made as a result of the name change. Students currently enrolled in the existing division will be notified of the change.

Proposed Action by the Executive Director:

Approve the degree title change as requested, effective immediately.

- (2) Institution: University of Northern Colorado
- Current Degree Program Title: Bachelor of Applied Science: Allied Health (B.A.S)
- Revised Degree Program Title: Bachelor of Applied Science: Public Service (B.A.S.)
- Approved by: Board of Trustees of the University of Northern Colorado

Rationale:

The name change more accurately describes the original intent of the program. The name change allows for the creation of emphasis areas to train professionals in disciplines other than health. The name change allows for the creation of emphasis areas to train professionals in disciplines other than health, and allows the institution to respond to market demand in areas such as fire service, law enforcement, public policy and government.

Scope of Proposed Change:

No change in curriculum will be made as a result of the name change. Students currently enrolled in the existing division will be notified of the change.

Proposed Action by the Executive Director:

Approve the degree title change as requested, effective immediately.

- (3) Institution: University of Colorado at Colorado Springs
- Current Degree Program Title: Ph.D. in Electrical Engineering and Ph.D. in Computer Science
- Revised Degree Program Title: Ph.D. in Engineering
- Approved by: Board of Regents, December 19, 2002

Rationale:

A consolidation of the two programs will offer significant advantages and improvements for the students, CU, and the state. The change will best serve the rapidly-changing Colorado Springs technology community by offering a college-wide Ph.D. in Engineering that offers a track in electrical engineering and provides a robust opportunity for customized programs of study for students seeking Ph.D. degrees.

Scope of Proposed Change:

No change in curriculum will be made as a result of the name change.

Proposed Action by the Executive Director:

Approve the degree title change as requested, effective immediately.

**Action:** Commissioner Stewart moved to adjourn. Commissioner Montoya seconded the motion and the meeting adjourned at 4:40 p.m.